TASK ANALYSIS OF U. S. NAVY ENLISTED RADIOMEN WITH EMPHASIS ON TECHNICAL CONTROLLERS AT THE U. S. NAVAL COMMUNICATIONS STATION, SAN FRANCISCO, CALIFORNIA

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THESIS

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Task Analysis of U. S. Navy Enlisted Radiomen With Emphasis on Technical Controllers at the U. S. Naval Communications Station, San Francisco, California

by

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ABSTRACT

This report summarizes occupational analysis conducted in the United States, placing particular emphasis on the efforts of the military services. It presents an explanation of current task analysis procedure and computer programs used by the U. S. Navy in its occupational research. And, it describes how such methodology was used to conduct a task analysis of U. S. Navy enlisted radiomen. The results of that study are presented. It is concluded that further task analysis of U. S. Navy enlisted radiomen is desirable to improve organizational efficiency and the effectiveness of training.

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TASK ANALYSIS OF U.S.NAVY ENLISTED RADIOMEN

AT THE

U.S.NAVY COMMUNICATIONS STATION SAN FRANCISCO, CALIFORNIA (WITH EMPHASIS ON TECHNICAL CONTROLLERS)

ΒY

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LT, USN

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I. HISTORY AND BACKGROUND OF AMERICAN JOB ANALYSIS

A. EARLY JOB ANALYSIS IN THE UNITED STATES

Modern concepts of industrial management first made their appearance late during the nineteenth century in the writings of Henri Fayol, a Frenchman, and Frederick W. Taylor, an American. Both men were self-educated engineers whose early professional lives were spent pursuing their technical disciplines. However, as each man gained industrial experience, he advanced from the performance of narrowly defined engineering tasks to broader and less distinct managerial functions. As time passed, Fayol and Taylor independently arrived at the conclusion that managers and supervisors at every level of governmental and industrial activity could utilize certain principles to guide them in the marshalling of human and material resources for more effective and efficient production of goods and services. They reasoned that managers could develop theory upon which to found the basis for their procedures just as engineers, mathematicians and scientists had in preceding centuries.

An important element of emerging management theory for both Fayol and Taylor was occupational analysis, that is, defining what, how and why people did their jobs. Fayol concentrated on the attributes and functions of the manager while Taylor examined the industrial assemblyline worker.

In his writings, Fayol listed both the principal functions, as he viewed them, of every manager and the different aptitudes necessary to

successfully perform such tasks. Among the activities he listed as being conducted by managers were the following: technical, commercial, financial, security, accounting and managerial. Then he constructed a two dimensional array containing as one set of determinants the six managerial functions listed above and, as the other, seven different levels of employment within an industrial organization from workman through general manager. The array was completed by assigning percentage values to each element of the matrix which represented the proportion of an individual's total work consumed by a specific managerial function. This simple device represented one of the very earliest attempts to define job content.

Taylor approached the subject of occupational analysis by a wholly different route. First as a gang boss in the employ of the Midvale Steel Company and later as a plant superintendent in the steel industry he became convinced that individual worker productivity could and should be vastly improved. So, over a period of years he conducted extensive time and motion studies of workers performing their routine tasks. He used the results of his work to modify the work methods of employers under his supervision.

Finally in 1903 after more than 20 years of conceptual thinking, analysis, observation and evaluation of production line tasks, Taylor presented a paper before the American Society of Mechanical Engineers (ASME) entitled "Shop Management". In it, he outlined his findings as they had been practiced at industrial activities under his supervision

and his experience as a management consultant. He emphasized that work could be evaluated and its content carefully defined by time and motion studies. Their objective was the restructuring of tasks to permit greater productivity per man hour with a more economical use of materials and human effort. The traditional thesis that higher output could be achieved by forcing men to work harder was rejected. Also cited, was the premise that tasks could be simplified after their content was known by subdividing them into elements which were less comprehensive. Training requirements would thus be reduced and the investment necessary in terms of time spent before workers were able to contribute fully to plant operations would be lessened. Mental demands on relatively unsophisticated employees would also be diminished. An important shortcoming of this presentation, though, was that Taylor had neglected to assay the impact that his views would have upon the workers psychologically both in terms of their job satisfaction and employment security.

Because papers laid before the ASME were restricted in length, Taylor later withdrew "Shop Management" from presentation and expanded it to form another paper entitled "Principles of Scientific Management" which he had published at his own expense and distributed to the membership of the ASME in 1911.

Industrial executives, the target of Taylor's philosophy, had in the meantime begun implementing his ideas. And, it was their usage by the United States Army in arsenal production that attracted the opposition of organized labor which resulted in an investigation by a committee

of the House of Representatives in 1912. Testimony given by Taylor before this committee attempted to refute labor's criticism that scientific management, as it was called at the time, would culminate in massive unemployment amongst factory laborers, but political pressure on Congress arising from union unrest prevailed and Taylor's beliefs were censured.

The work of Taylor survived, though, and went on to become one of the foundations of that branch of management today known as industrial engineering and continues to be used in those aspects of job analysis geared expressly towards increasing worker productivity per unit time.

American participation in the First World War re-enforced the position of occupational analysis as a management tool. Personnel specialists in the U. S. Army applied the techniques of Taylor and other pioneers, using them to analyze jobs into their components. Following the analysis stage, job specifications were written which defined what a worker in a military occupation was expected to do and to be. And on the basis of such specifications, men were selected to fill positions in the military organization then being constructed.¹

After the end of the war, job analysis appeared once more in civilian life. In education, it was termed vocational analysis and was used as an instrument to assist young people in the choice of vocations. A pioneer study by Frederick J. Allen entitled "The Machinist" had appeared

Encyclopedia Britannica, vol. 13, p. 78, University of Chicago, 1950.

as early as 1910 on this subject. Significantly, the same methods were being used to analyze careers as had been presented by the efficiency engineers of the Taylor school.²

In addition to guidance or vocational counseling, educators were employing vocational analysis as the standard around which to design formal job training courses whose purpose was the training of students for jobs available in the local community. Richmond, Virginia, in 1914 took the lead in performing the first citywide study to catalogue and define the content of the occupations found in its metropolitan area and the labor needs that arose from such employment opportunities.³ Many other communities followed in Richmond's footsteps with Cleveland, Ohio, conducting one of the most thorough surveys.

Research was continuing in the field and had expanded to encompass how people learned the tasks comprising their jobs and the rate at which they were able to assimilate new information or skills. Particularly important with respect to learning rates were Bryan and Harter's investigations on the performance of telegraph operators during various stages of their training.

B. JOB ANALYSIS IN THE U. S. DEPARTMENT OF LABOR

With the Great Depression of the 1930's as a catalyst, Congress in June 1933 passed the Wagner-Peyser Act establishing the United States

² Ibid., p. 78.

³ Ibid., p. 78.

⁴ Ibid., p. 78.

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Employment Service.⁵ This piece of legislation provided for the development of a national public employment agency whose mission would be the registration of individuals in the working population according to their occupational characteristics. In scale, this effort was unprecedented in the history of the country and probably the world.

Broadly speaking, the objectives of the Employment Service were to facilitate the placement of unemployed persons in gainful jobs; provision of vocational guidance to individuals seeking an occupation; assistance to employers in establishment of effective recruiting programs; and reduction of time lost through trial and error recruiting procedures which often selected people for jobs they were unsuited to hold.

Administration of such an ambitious undertaking necessitated a comprehensive body of information distilled from occupational data that could be used for reference purposes. To fulfill this need, an occupational research program was initiated operating under the advice of a special board of individuals having wide technical experience in personnel management and research for educational governmental and industrial organizations. Members of this board felt two principles should serve as the foundation for the Employment Service's research. In the first instance, research should provide for an extensive gathering and processing of data to obtain a panoramic view of the occupations

Lewis, Leon, <u>Job Analysis In The United States Training and</u> <u>Employment Service</u>, p. 33, paper presented at the 77th Annual Convention of The American Psychological Association, Washington, D. C. September 1969.

currently existing within the American economy. A standardized concept of each occupation should emerge from this process. Secondly, all data should be gathered at the source, that is, from direct observation of the worker to ensure that an objective impression was obtained of the work as it was being performed; not as it was supposed to be done. At all costs, it was essential that an idealized, academic statement of the occupational structure be avoided.

Techniques developed during the 1930's for analyzing work reflected the tenor of the times. The job market suffered a surfeit of qualified workers and a shortage of unoccupied jobs. Consequently, data collection instruments were designed which stressed the content of tasks performed and placed little emphasis on characteristics required by the worker if he was to be optimally matched to the job. Only three types of background information or variables were solicited from job incumbents: experience, training and performance requirements (responsibilities; job knowledge; mental application; dexterity and accuracy.)⁶

Economic recovery in the late 1930's and the deteriorating international situation in the Far East and Europe raised industrial production in the United States from the doldrums of the Depression. Full employment economic conditions soon followed with the outbreak of war in Europe and America's move towards military preparedness and aid to potential allies. This created a situation where many base entry level

⁶ Ibid., p. 34

workers were entering jobs for which they had had no previous experience. Accordingly, it was essential that the nation devise methods to manage its manpower resources effectively.

Job survey techniques were modified to obtain more background data on job incumbents to facilitate obtaining information permitting accurate placement of people in jobs for which their abilities fitted them. Personnel turbulence and training time would thus be reduced.

Research instruments were modified to meet the changed objectives of job analysis and incorporated forms for recording the physical demands of jobs and worker traits required.⁷ The data collected from surveys made during this period was used to compile the <u>Dictionary of Occupational</u> <u>Titles</u>. This document was used for counseling and placement of base entry workers.⁸ After the war, this line of approach was continued. The emphasis changed from personnel management in a full employment economy to serving the needs of a rapidly advancing technology. The postwar economy was creating entirely new types of employment which had not previously existed. Later, in the 1950's, the emphasis started to shift again. This time the objective was the placement of disadvantaged persons into productive jobs.

C. JOB ANALYSIS IN THE U.S. AIR FORCE

Postwar U. S. occupational research was led by the United States Air Force. During the decade of the 1950's, mission oriented officers

⁷ Ibid., p. 34.

⁸ Ibid., p. 34.

at Air Force Headquarters strongly emphasized the need for tools that would permit more effective usage of personnel resources throughout the Air Force organization. Specific objectives in mind from the very first were elimination of redundant training and the reformation of curricula in Air Force technical schools so as to reduce, where possible, the amount of time personnel spent in training before transfer to operational commands.

At first, leading members of the Air Force's behavioral research group resisted entering the field of occupational research, maintaining that they did not possess the necessary tools or backgrounds to handle the job. This position was not held long and by 1958 full scale work was underway to determine what methods of occupational analysis would best serve Air Force operational requirements.⁹

Preliminary research by Rupe in 1950 had disclosed five different methods of gathering the type of occupational data felt to be needed if job analysis was to yield meaningful results. The methods he investigated included:

- (a) the individual interview where job incumbents are questioned at a location other than their work activity;
- (b) the observation interview during which the worker is interviewed and observed while he performs his work thus giving the analyst an opportunity to ask questions about work functions as he sees them being performed;

Christal, Raymond E., <u>Collecting Analyzing and Reporting Infor</u>mation Describing Jobs and Occupations, p. 77, paper presented at the 77th Annual Convention of The American Psychological Association, Washington, D. C., September 1969.



- (c) the group interview where job incumbents are assembled together and administered a questionnaire under supervision of a task analyst;
- (d) the technical conference in which a group of job experts, usually senior personnel in the occupational specialty, are questioned collectively by a job analyst; and
- (e) the mail survey questionnaire to which job incumbents respond individually.¹⁰

Additional research by Rupe (1956) led him to the conclusion that whatever form of data collection the Air Force ultimately adopted it would have to be quantifiable. Data in verbal form were just too difficult and time consuming to process. Verbal data also suffered from a noticeable lack of objectivity, since each job analyst evaluated worker responses to questionnaires and interview participation in a different manner.

Large scale data collection with its attendant mass surveys suggested to Rupe that the only practical means of attack lay in the checklist method or as it has since become known, the task inventory.¹¹ Advantages of the checklist as refined by the Air Force were that it was economical to issue, produced quantifiable data and could be adapted for computer processing. Additionally, usage of a checklist assisted the personnel to whom it was given by avoiding the utilization of verbal

¹⁰ Marsh, Joseph E., <u>Collecting</u>, <u>Analyzing and Reporting Informa-</u> <u>tion Describing Jobs In the United States Air Force</u>, p. 43, paper presented at the 77th Annual Convention of The American Psychological Association, Washington, D. C., September 1969.

¹¹ Ibid., p. 43
skills and relying only on recognition.¹² These characteristics are important since one of the chief objections to questionnaires had been the fact that without suggestion many job incumbents simply could not remember what they did. It was also true that many individuals had been found unable to express themselves in writing sufficiently well enough to produce intelligible and relevant responses.¹³

The approach eventually adopted, and in current use by the Air Force, contained elements of both the checklist and questionnaire methods of data collection for job analysis.

An Air Force occupational survey customarily begins with the request from an operational command for information pertaining to an enlisted or officer occupational specialty of interest to the user. Such occupational specialties within the Air Force are termed career ladders and are composed of a group of vertically arranged job specialties involving basically similar knowledge and skills. Job specialties themselves consist of positions which require common qualifications. Statements in the task inventory, therefore, are applicable to all personnel regardless of paygrade serving in the specialty.

Commonly, a task inventory consists of from 200 to 400 task statements. These statements are derived by conducting a thorough review of

¹² Personnel Research Division, Air Force Human Resources Laboratory Report WADD-TR-61-113, Job Analysis in the United States Air <u>Force</u>, by Joseph E. Marsh, Joseph M. Madden, Major, USAF, and Raymond E. Christal, p. 7, February 1961.

¹³ Ibid., 1.6

the literature describing the field. They are structured so as to begin with action verbs and kept as brief as possible while avoiding ambiguity and generalities. They are as specific as the description of a particular task will permit and arranged alphabetically beneath the duty to which they belong.¹⁴ Duties by Air Force definition compose a large segment of the work done by an individual and thus form a major portion of each job.¹⁵ Tasks, as detailed by the task statements contained in an inventory, are those units of work activity forming a constant and significant part of a duty. Thus, tasks are those things that an individual, regardless of his geographic or organizational location, could be expected to perform as part of his work if he were held responsible for execution of a designated duty.¹⁶ The position occupied by an individual within an organization is a grouping of the duties for which one person is responsible.¹⁷

After completion of a preliminary task inventory, it is submitted to a field review by senior position incumbents at selected installations in dispersed geographic locations. Reviewers are charged with the addition or deletion of task statements from the inventory in order that the data collection instrument reflect the most up-to-date picture of the

14 Joseph E. Marsh, op. cit., p. 44.

¹⁵ Joseph E. Marsh, Joseph M. Madden, Major, USAF., Raymond E. Christal, op. cit., p. 3.

16 Ibid., p. 3.

17 Ibid., p. 3.

occupational specialty available. When returned to the job analysts, the inventory reviews are collated with the preliminary document to yield the final version.

Operational administration of the task inventories is conducted by mailing a complete packet containing inventories and directions to as many installations as necessary to provide a sample of adequate size. Ordinarily, samples contain at least 200 cases. Where an occupational specialty is smaller than this number a 100 percent census is used.¹⁸

Task inventories are organized with the directions and background information preceding the task lists. Tasks are arranged alphabetically beneath their respective duties. Response areas are provided for in columns at the right-hand edge of each page. The first column is checked by the respondent if he performs the task to which it corresponds. Next, if there are any tasks which the individual performs but which were not listed, he adds them in the space provided at the bottom of the page or at the end of the booklet. Classified tasks are not included in the inventory. In this manner, the respondent works through all of the duties. When finished, the review is repeated and tasks are time rated according to a relative weighting scale arranged in ascending order of time spent performing the task from one to seven. Finally, if there is a third column at the right it is completed as directed in the instructions.

¹⁸ Personnel Research Division, Air Force Human Resources Laboratory Report PRL-TR-67-11, <u>Procedural Guide for Conducting Occupational</u> <u>Surveys in the United States Air Force</u>, by Joseph E. Marsh and Wayne B. Archer, p. 21, September 1967.

Where inventories are issued to enlisted personnel, they are proctored by a command training officer specially indoctrinated for this purpose. Officer inventories are self-administered.¹⁹

Relatively few inventories from full scale field sampling contain write-in tasks. And, the more complete the inventory, the greater is the tendency for this to be the case.

Validity of information obtained from task inventories has been challenged but Air Force research seems to indicate that the quality and objectivity of data produced by their method is very good. Direct observation of worker task performance has not been used as a criteria for judging information quality because the presence of an outside observer was felt to influence the job incumbent to behave in a manner different from his usual norm. It was also considered unlikely that the analyst would be present long enough to observe every type of task which the worker performed. Indirect forms of analysis were, therefore, used to ascertain task inventory reliability and validity. Research results and methods utilized may be summarized as follows:

- (1) Lie detector questions of several types were inserted into task inventories. Task statements worded differently but pertaining to the same task were found to elicit similar responses. Tasks known not to be part of the occupational specialty but intentionally included in the inventory were usually skipped by respondents.
- (2) The same inventory issued to job incumbents on several different occasions generally produced similar responses particularly in terms of such task rating factors as time spent or difficulty.

¹⁹ Ibid., p. 45.

- (3) Job information gathered from daily work records corresponded with that obtained from task inventories even though the response method and sample size were much different.
- (4) Supervisors issued the same task inventories as their subordinates tended to exhibit a high level of agreement in terms of tasks performed but differed somewhat with respect to the time spent ratings.

The last of the above mentioned research results was adjudged to result from the fact that supervisors were not in sufficiently close contact with subordinates to rate time consumed in task performance as accurately as is commonly supposed.²⁰

The heart of the Air Force system of job analysis as seen by the directors of the effort is the application of the electronic computer to assist both the construction of task inventories and analysis of data obtained from surveys.²¹

Computer capability is applied during the inventory construction phase when alphabetic task lists are constructed as the machine searches through all applicable tasks using a selection of pertinent key words. Administration of completed inventories is facilitated by having the computer select the sample population from Air Force personnel records using the last several digits of the members' service numbers. And, finally, the computer prints the mailing labels which will address each inventory packet to its proper destination.²²

²⁰Joseph E. Marsh, op. cit., p. 45.

²¹ Ibid., p. 45

Joseph E. Marsh and Wayne B. Archer, op. cit., p. 21.

Electronic data processing makes its most significant impact in the area of data analysis using a complicated program containing over 50,000 instructions to cluster tasks into composite job descriptions. Such descriptions may be computed for any group of individuals where cases can be defined in terms of background variables. As many as nine different variables can be used in this process.²³

The format of the group job description printout lists all tasks that are included in the job description. The printout's columns, progressing towards the righthand edge of each page, show the following: the percentages of all members within the group who perform the task, the average percent of each incumbent's total work time consumed performing the task, the average percent of time spent by all group members on the enumerated task including those not performing it, and the cumulative average time spent by all group members in the performance of all the tasks contained in the list up to and including the item of interest. This last column is additive with each succeeding task contributing to the total whose summation is equal to 100 percent of the working time of the group. Cumulative time spent forms the essence of the job description.

Job descriptions are also available that are built around duties. The format of presentation is similar to job descriptions constructed from task clustering except that the process employs duties rather than tasks.

²³ Personnel Research Division, Air Force Human Resources Laboratory Report PRL-TR-66-19, Impact of the Computer on Job Analysis in the United States Air Force, by Joseph E. Marsh and Raymond E. Christal, p. 2, October 1966.

Job type descriptions are still another variation of the clustering process. In this instance, various groups of individual job descriptions based upon tasks are brought together and compared using the amount of overlap or similarity between different groups. Those jobs having the most similarity are joined together at each successive stage of the clustering process thus reducing the total number of independent groups with each iteration. This process is continued until only one composite group remains. A record is made at each iteration indicating the amount of homogenity in the group to that point and the number of members in the group. The general rule for establishment of a job type is that the best overlap between any two groups being combined at a "stage" or iteration in the clustering process must be at least 35 percent. And, the average overlap between all members of the new group must be at least 50 percent.²⁴ Overlap, as used in this sense, describes the degree of homogenity existing among individuals in a group or between merging groups in the clustering process. It is defined for two merging groups or individuals as being the "smaller of the two 'percent time spent' values on the task and the total overlap between the two individuals is the sum of their task overlap values."²⁵ Computation of total overlap between groups is performed in the same manner as that for individuals.

²⁴ Personnel Research Division, Air Force Human Resources Laboratory Report PRL-TR-66-12, <u>Computation of Group Job Descriptions from</u> Occupational Survey Data, by Wayne B. Archer, p. 24, December 1966.

²⁵ Ibid., p. 10.

Many other presentations are available from Air Force data including: difference and similarity analysis, statistics on background variables in the form of means, standard deviations, and the distribution of responses within a group, and analyses of task rating factors such as difficulty, criticality, frequency of task performance and training required.

D. JOB ANALYSIS IN THE U. S. MARINE CORPS

Post World War II job analysis in the U. S. Marine Corps began under the impetus of a memo from the Joint Chiefs of Staff to the Secretary of Defense in August of 1949. This document stated:

"Initiate a study to determine the most appropriate methodology and techniques of military job analysis and job evaluation; determine the extent to which the unilateral analyses accomplished to date are valid with relation to methodology; provide for such further job analysis as may be required and initiate a study to relate all Army, Navy, and Air Force jobs to a common occupational structure."²⁶

Following the recommendations concerning job analysis given to him by the Joint Chiefs of Staff, the Secretary of Defense directed a paper on the subject to the Chairman of the Personnel Policy Board. In part, this paper stated:

"Present mobilization plans are based on the promise that during an emergency, the manpower resources of the nation will be allocated between the Department of Defense and the civilian economy on the basis of need. It is expected that 'rationing' will be confined to a limited number of 'critical' occupations. Implicit in this concept, however, is the idea that each group must present proof of its needs for such manpower. Such proof can best be presented by the Department of Defense only after analysis of military jobs..."²⁷

²⁶ Van Cleve, R. R., <u>Collecting</u>, <u>Analyzing</u>, <u>And Reporting Informa-</u> <u>tion Describing Jobs and Occupations</u>, p. 65, paper presented at the 77th <u>Annual Convention of The American Psychological Association</u>, Washington, D. C., September 1969.

²⁷ Ibid., p. 65.

Marine Corps job analysis commenced at this point. Officers and enlisted personnel were assigned world-wide to the project. They were directed to gather data about Marine Corps tasks, correlate it to the then existing job structure, and develop recommendations for revising the occupational structure. Budget ceilings and the Korean War intervened to bring the job analysis program to a halt, but not before the old specification serial numbers were superseded by the more informative Military Occupational Specialty Coding Systems (MOS's) as a means of designating the job specialties of personnel.²⁸

Job analysis lapsed until the late 1950's. In 1958 a three phase program was started whose objective was to establish a system capable of analyzing all Marine Corps billets at five year intervals. During the period in between the Corps wide efforts, provision was made for the accomplishment of special job analyses requested by user commands.

Phase I of the project required the analysis of sixty benchmark billits using specially trained enlisted personnel as analysts. Their task was to go out to the field and issue a job questionnaire to one billet occupant, review the completed questionnaire and interview the billet incumbent about his job. They also interviewed the incumbent's immediate supervisor and directly observed the individual at work. The purpose of such additional information gatherers was to supplement the questionnaire. At no time were responses to the questionnaire deleted.

²⁸ Ibid., p. 65.

After data collection was completed, the job analyst presented the results of his analysis on a special form. It evaluated the billet in terms of its compensable factors. Each billet was analyzed in this fashion five times by different analysts using the same billet incumbent as the subject.

In the next phase of the project the coverage was expanded to one hundred billets, including forty of the first group surveyed. Data collection instruments and job analysts were unchanged. Procedure differed only in that each billet was surveyed three times.

The final phase of the project encompassed all 1200 types of enlisted billets in the Marine Corps. Additional analysts were trained but procedure and data collection instruments remained the same as in phase II.²⁹

Evaluation of the 1958 studies by Marine Corps Headquarters indicated that the method then used for job analysis was not cost effective. It was concluded that the project lay beyond the state of the art. By the late 1960's, however, the situation had begun to change. Application of computer techniques to job analysis by the U. S. Air Force and the data collection methods of the Canadian Armed Forces promised to provide the Marines with a method by which job analysis could be effectively conducted.³⁰

²⁹ Naval Personnel Research And Development Laboratory Report WRM 67-9, Job Analysis: An Assessment of Applicability of Analysis Systems of Other Services to Navy Enlisted Billets, by Mark E. Johnson, pp. 14-16, November 1966.

³⁰ R. R. Van Cleve, op. cit., pp. 65-66.

Using imported theory and technique, the Marines began assembling their first job analysis task group at Quantico, Virginia in 1969. Organizationally, it was located within the Headquarters, Marine Corps Staff and reported directly to the Assistant Chief of Staff. Personnel selected for job analysis were senior enlisteds having paygrades of E-7 or above. Criteria for selection were primarily the individuals' professional performance and motivation as a Marine. Care was taken not to have personnel assigned to an analysis group who had had previous experience in the occupational field to be surveyed. This was done to limit the amount of personal bias analysts would carry into their work.

The first group of job analysts was trained in the Washington area. Their instruction included: research methodology, task inventory and statement construction, data collection, and survey administration procedures.

After completing the training phase, the analysis team started to work on the first Marine Corps occupational field. (An occupational field is defined by the Marines as a grouping of related job specialties.) Preliminary research included determining the total number of billets in the field and their location, the number of Marines by paygrade in the field, the existing training structure, training documents and instruction manuals, tools and equipment used, and the technical language of job incumbents.

Armed with their knowledge from unbiased background research, the job analysts took to the field singly or in small groups to interview job

incumbents. This phase covered all paygrades and Military Occupational Specialties in every level of Marine Corps organization. Generally, it was restricted to the U. S. East Coast in order to conserve travel funds. Each job analyst attempted to interview at least one job incumbent in every MOS to obtain the widest possible perspective on the entire occupational field.

Next, unit commanders whose units were to be included in the project were given slide show briefings by job analysts to acquaint them with the nature of the Marine Corps occupational analysis program. Key staff officers were also included in these briefings. Then the job analysts proceeded with their interview of job incumbents focusing their questions on the how and why of the way each incumbent performed his job. The data derived from such interviews were used to construct rough task statements. These statements were recorded on magnetic tape which was mailed to Marine Corps Headquarters. There, the tape was placed on a Magnetic Tape Selectric Typewriter which automatically typed task statements in the rough.

When the job analysts returned from their field interviews they collectively collated all of the rough task statements into task lists and formulated questions on background information and hardware used in task performance. The completed task inventory was then routed to all divisions of Headquarters Marine Corps Staff for review and comment. No questions or task statements could be deleted during this review or in the subsequent inspection made by the technical manager for the

occupational field. Finally, the task inventory was submitted to various technical specialists in the Washington area to ensure that it was phrased in the vernacular used by the job incumbents.

Administration of the task inventory during the field survey is done by the same team which constructed it. At least fifty percent of all billet incumbents in the occupational field throughout the Marine Corps must be included in the survey for its results to be held valid. The field survey is conducted on a worldwide scale wherever Marines are located.

Response booklets containing survey data are read by an optical reading device, the Farrington 3030 scanner. Output from the 3030 is in the form of magnetic tape and is acceptable for computer processing. The first one hundred cases or response packets are reproduced on paper in the format the computer will receive to ensure that the input data read into the computer are in the required form.

Computer processing is performed on an IBM 360/65 machine. The programs used are a special adaptation of the U.S. Air Force Computerized Occupational Data Analysis Programs (CODAP) System.

Computer output forms the basis from which the job analysis group writes the final report for the occupational field. This document is routed to all staff divisions at Headquarters for comment. Disagreements are resolved at this level, then the report is rerouted back to all staff chiefs for final approval and then submitted to the Chief of Staff via the Assistant Chief of Staff.

From its inception in 1969, the Marine Corps occupational analysis effort has been a truly operational activity. Each occupational survey has yielded final reports that made specific recommendations concerning the field of interest. Training programs have been changed on this basis, while occupational fields combined with others, MOS's created or eliminated, and some Marine billets recommended for civilianization in consonance with Department of Defense policy.³¹ Tangible benefits of task analysis are most obvious though with respect to cost avoidance. A study made of Occupational Field 62, Avionics, presented potential cost savings of \$2,520,318 for training alone and offered to save 282.0 man/years in the training line.³²

E. HISTORY OF JOB ANALYSIS IN THE U. S. NAVY

During the closing days of World War II the Navy completed the development of a comprehensive billet analysis system for both officers and enlisteds. It was operational before the war ended but funding limitations after the close of hostilities forced the abandonment of the project.

The objective of the Navy's wartime billet analysis was to collect and systematize occupational data on all types of Navy jobs, both afloat and ashore. The job descriptions derived from the collected data were used to write billet requirements for officers and enlisteds, revise

³¹ Telephone conversation with Major Lawrence Bowler, USMC, 11 January 1973.

³² Assistant Chief of Staff Memorandum of 28 June 1972, "Task Analysis of Occupational Field 62, Avionics", p. 1.

training, establish personnel classification systems, and develop career patterns.

After the curtailment of the wartime billet analysis project, the Navy had no organized effort to collect data on jobs. Updates of the Qualifications for Advancement in Rating and studies specially related to individual weapons systems continued to provide a limited amount of information on occupations within the Navy.³³

In the early 1960's the Navy reevaluated its lack of an occupational data gathering system. The Secretary of the Navy's Policy Board and Task Force, organized to investigate the problems of personnel retention in the Navy and Marine Corps, recommended the establishment of an occupational analysis research program. The objectives of this project were to determine what sort of occupational data gathering system the Navy needed. Then having identified the type of system suitable for the Navy, the research project was to undertake its development.³⁴

In addition to retention, the Navy was motivated to develop an occupational data gathering system in order to support billet evaluation. Research on this subject begain in 1965 at the request of the Chief of Naval Personnel and was directed at improving the Navy's ability to

³³ Naval Personnel Research And Development Laboratory Report WRM 69-22, <u>Occupational Analysis: Design of A System For Navy Use</u>, by M. E. Johnson and R. B. Wethy, p. 1, May 1969.

³⁴ Naval Personnel Research And Development Laboratory Report WRM 69-27, <u>Enlisted Billet Evaluation: Selection And Pilot Test of Factors For</u> <u>Navy Use</u>, by Alexander J. Rose and Roy B. Wethy, p. 1, May 1969.

justify its enlisted grade structure before the Department of Defense review. The course of this research disclosed that effective billet evaluation could not be conducted without a knowledgeable review of the jobs that were being performed by enlisted personnel.³⁵

Later, in 1966, the Bureau of Naval Personnel formalized its desire for occupational data still further. The Management Information System Task Force (MISTAF) in its report, published in July 1967, enumerated 75 goals that should be pursued to provide the Bureau of Naval Personnel with more comprehensive information on the Navy's uniformed men and women.

Two of the information objectives were of particular importance to the Navy's occupational analysis research project. In brief, they stated that a data bank should be developed containing qualitative and quantitative occupational information. The required data were to be "derived from job analysis, billet evaluation, occupational re-engineering, and skill/experience/educational attainment." These data were to be stored in an updated and accessible form.

The Personnel Research Division of the Bureau of Naval Personnel (Pers-A3) was given overall responsibility for monitoring the design and development of the Navy's occupational data bank.³⁶

^o M. E. Johnson and R. B. Wethy, op. cit., p. 3.

³⁵ Ibid., p. 2.

A series of research reports published between 1966 and 1969 by the Naval Personnel Research and Development Laboratory in Washington, D. C., investigated the occupational analysis systems in use by other agencies of the U. S. Government and the Canadian Armed Forces. It was determined during the course of this research that none of the existing systems then in use in the United States was completely adequate to meet the Navy's requirements. The primary reason for this finding was the extremely large number of different billets in the Navy's organization. Other important factors in the construction of an adequate occupational analysis system for Navy use were the differences which occurred from duty station to station in Navy billets and the all encompassing nature of Navy work. Thus, a man assigned to a particular billet performed many more tasks outside the confines of his occupational specialty than was common in other government organizations or in industry.

However, research indicated that development of radically new or different concepts and methodology was unnecessarily time consuming and expensive. Many features of the ongoing and corrational occupational analysis systems used by the U.S. Air Force and the Canadian Armed Services were suitable for Navy needs. Accordingly, it was decided to marry the best of these two programs together and alter them to suit the peculiar requirements of a maritime defense organization.

This process began in 1969 with the adaptation of the computer programs developed by the Air Force under the direction of Dr. Raymond E. Christal for Navy use. The original software consultants who had

participated in the Air Force project, Oats-Hills, Inc. of Houston, Texas, were retained by the Navy to assist in this work.

The military officer assigned to direct the development of the U.S. Navy occupational data bank was Commander Bruce Cormack, Canadian Armed Forces. It was his task to oversee the evolution of a data collection system based upon methods pioneered in Canada that would be compatible with the computer programs of Oats-Hills. This work was fully completed by the summer of 1972 when a formal report was published describing the data collection methods used in a Navy-wide test of the project on the Group IX ratings. Additional reports have since been published incorporating further refinements to the process. It is expected that the occupational task analysis project will transition from the research and development phase to operational status on 1 July 1973. At that time, it will begin collecting occupational data on a rating by rating basis throughout the Navy. These data will be stored on magnetic tape easily accessible for periodic updating and analysis serving the needs of Naval personnel management.

F. CURRENT METHODOLOGY IN U. S. NAVY JOB ANALYSIS

Task inventories are the tool used to field survey large groups of personnel. Their format is such that the person being surveyed is asked only to recognize tasks he performs among those in the task list given him. Through research this method has been found superior to asking an individual to recall what it is that he does in his work.
Personnel being surveyed are required to tick or mark those tasks which they perform in a specially prepared response booklet. This booklet is designed so that it may be automatically read by optical scanning devices. Additional data may be gathered in this fashion concerning: background information, task involvement, watchkeeping duties, worker characteristics, tools and equipment utilized, ship or aircraft type and miscellaneous data. The format of the response booklet can be varied as necessary to alter the type of information obtained in addition to task performance, as desired. Reprogramming of the computer software package is required each time this is done, however.

The objective of this type of data collection is to ask the worker what he actually does as he sees it. This reduces the subjectivity involved in job analysis when an analyst attempts to describe what he thinks the worker is or ought to be doing. This, however, places full responsibility on the job analyst to construct a collection document or task inventory that is relatively accurate and written in the language of the job incumbents.³⁷ But, as noted before, the task inventory provides a vehicle which facilitates the amount of data the job incumbent can provide. Additionally, this method gives the job analyst complete control over the type of language used in the survey. This enables the analyst to approach the personnel being surveyed in as direct and concise a manner as possible.

³⁷ Mark E. Johnson, op. cit., p. 19.

1.1

Construction of the task inventory is done using senior enlisted personnel assigned to the task analysis project working in task analysis teams. To preclude bias from entering their work, team members assigned to survey a particular rate are chosen from outside that rate. Their work begins at headquarters by conducting a thorough research of all available literature concerning the rate to be surveyed. This includes, but is not limited to: Qualifications for Advancement in Rate, NEC qualifications, formal schools' syllabi, and training manuals. At the completion of the literature review, all team members have a working familiarity with the context of the enlisted rate of interest from paygrades E-1 through E-9, inclusive.

Next, the team splits up and enters the field to begin a firsthand observation of personnel working in their rate. During this phase, job incumbents are observed and interviewed individually. This precludes group or social pressure from biasing the information obtained. The end prupose of this relatively expensive and time consuming work is to gather the most unbiased and accurate raw material from which to compose task statements.

Following the observation-interview phase, the task analysis team reassembles at headquarters to begin the composition of duty and task statements. The statements are written so that each describes a single, complete task. Care is taken to prevent them from becoming too specific. That is, they must not subdivide the tasks into their elements. And

finally, each task statement is begun with an action verb to emphasize what is being done by the worker.

The preparation of statements for inclusion in the field issue task inventory is a group process, with all team members participating as if attending a seminar. Each team member contributes to the writing process using the task lists that he obtained during the observation-interview phase.

Administration of the task inventories in the field for a full survey is done by the task analysis team which compiled them. The task analysts serve as proctors to the groups of personnel to whom inventories are given, explaining directions and format of the response booklets. Care is taken by the analysts to assure job incumbents that the inventories will not be used to evaluate the personnel participating in the survey. Also, they assure respondents that all data given are treated confidentially by the Bureau of Naval Personnel and not reported to the commands participating in the survey.

This attention to anonymity of responses is important because it encourages job incumbents to be less inhibited in their answers to background questions and task statements. The result is that data collected reflect more what the job incumbent thinks about his work and less what he perceives his superiors would want him to answer. A reaction of this kind is in keeping with one of the basic objectives of job analysis, that is, to increase the objectivity of collected data.

To be considered successful, a field survey should scan at least 80 percent of all the personnel serving in a rating. In this way, it is fairly well assured that most of the completed response booklets will be usable by the computer. The Navy feels that for the data to be statistically significant with regard to the characteristics of a rating, the number of valid response booklets must be equal to 45 or 50 percent of the population in the rating.

Computer processing of response booklets is begun by carefully handchecking each booklet to insure that there are no missing pages or extraneous marks that would cause it to be invalidated. Then the booklets are separated page by page and arranged according to page and case identification number. The collected groups of pages are then optically read onto magnetic tape. Processing of the data is then possible using the CODAP software package as adapted for use on the Defense Supply Agency's IBM 370/70 computer located at Cameron Station, Virginia. The printouts obtained from this processing are then used by job analysts and interested commands to analyze the nature of work actually performed by enlisted personnel.

Research is continuing into the uses to which occupational data may be put. However, based upon a pilot study, training costs for air controllers in the Navy have been reduced by approximately \$500,000 per year on a continuing basis. Similar results have been obtained from at least one other pilot study. This represents only one application of the usefulness of occupational data.

In conclusion, it should be mentioned that the Navy is currently conducting its first investigation of an officer subgroup using computer assisted task analysis. It is hoped that the study of Combat Information Center officers on representative ship types will yield the same caliber of information about their task performance as the previous surveys have for enlisted ratings.

II. METHODOLOGY

With only limited time and resources at the researcher's disposal, it was not feasible to construct a task inventory using the procedures employed by the U. S. Navy's Occupational Task Analysis Project. Instead, it was decided to collate existing task inventories that had been prepared for investigating communications workers in the Canadian Armed Forces, the U. S. Air Force and U. S. Navy.

The tasks selected for inclusion in this project were grouped according to the major duties to which they pertained. In total, there were 573 task statements and 11 duty titles.

The task inventories prepared for field issue at the U. S. Naval Communications Station, San Francisco, California, were prefaced with instructions for completing the background information section and task response sheets of the response booklets. Arrangement of the tasks within the inventories followed in numerical sequence from one through 574, with one task number omitted through error. Duty titles were not included so as to reduce the possibility of bias entering the responses.

Response booklets used in the survey were the latest version prepared by the Naval Occupational Task Analysis Project (NOTAP.) They are designed for optical scanning of data onto magnetic tape. Each booklet contains 20 pages and is divided into seven response sections. Only the first two of these sections were used in this project.

Job incumbents were requested to complete section A giving background information and section B which pertained to task involvement and time spent performing the task. Other sections of the booklet were not used due to the large number of tasks contained in the inventory. (Specimen pages from sections A and B of the response booklet are contained in Appendix II.)

Administration of the task inventory was conducted at the U. S. Naval Communications Station, San Francisco, under the supervision of the Communications Officer, Lieutenant Commander Kenneth Ditmore, U. S. Navy. Conventional team proctoring as conducted by the task analysis teams of the NOTAP was not feasible due to the heavy operating commitments of the communications station. Instead, each watch section was briefed by the command's education and training chief petty officer as to the function of the project and procedure for completing the response booklets. Watch standers then completed the inventories during their spare time while on watch. Similar procedure was used for day workers.

Only radiomen were included in this survey. All enlisted paygrades without regard to sex participated and a 100 percent sample of the radiomen assigned to the communications station was obtained. Completion of the survey required approximately one month due to the method of administration and holiday periods. Unfortunately it is not possible to estimate the length of time spent by each job incumbent in responding to the task inventories. The target time required of each respondent was

envisioned as not to exceed two hours total. This limit was imposed in an effort to avoid interference with the on going work at the communications station and to reduce the effect of fatigue on responses.

After all inventories and response booklets were completed, they were returned to the writer who handchecked each booklet for extraneous marks that would invalidate them during the optical scanning phase. This process was repeated at NOTAP to doubly ensure that the number of response booklets invalidated would be held to an absolute minimum.

Computer processing services and assistance in the selection and interpretation of output were provided by NOTAP. Data processing personnel assigned to that command conducted the optical scanning of response booklets and prepared the computer programming in accordance with the specifications of the Navy's CODAP/370 software package.

III. DISCUSSION OF COMPUTER OUTPUT

A. PRINT VARIABLE³⁸

This printout provides a concise summary of all the background information gathered by section A of the response booklet. It is interpreted using the codes heading the top of each column across the print variable page. Some of the different types of information contained in the print variable are: hierarchical case number, training received, on the job training required, reenlistment intent, GCT-ARI test scores, naval enlisted classification codes held, etc. (A specimen print variable page is contained in Appendix III.)

Principally, the print variable is used to identify individual cases, or job incumbents, who cluster together on the hierarchical diagram. It also is used in its own right to generalize about the characteristics of job incumbents.

B. HIERARCHICAL DIAGRAM OF TIME SPENT SIMILARITY MATRIX

The hierarchical diagram is one of the most important print outs available from CODAP. It is a pictorial representation of the time spent matrix and is based upon the computation of overlap in the amount of time job incumbents spend performing identical tasks. The overlap computation is made by comparing the percent of total work time each of two individuals consumes performing the same task. The smaller of the two

The term print variable is used to identify the CODAP/370 computer program summarizing background information pertaining to job incumbents.

values obtained from this comparison is defined as the time spent overlap between two group members. It is also, for the first iteration in the cluster process, the overlap for that group of two individuals.

Clusters are formed by progressively adding job incumbents, one at a time, to the results of the initial comparison between two individuals. At each iteration, a new group overlap figure emerges. The process is continued until there are no job incumbents remaining in the sample population who closely resemble the group thus formed.

Clusters are merged by comparing their group overlaps. This is done akin to the method used to form individual clusters. Each iteration in this process results in a collapse of the matrix and yields progressively larger groups having less and less homogenity.

Each cluster point or "stage" is represented by a set of six numbers arranged in the following pattern:³⁹

Stage Number

Number of Cases Included

XX

XX

Consecutive Cases in Stage

XX-XX

Average Similarity Between Merging Groups

12. +

Average Similarity Within New Groups

XX.XX

XX.X

³⁹ Naval Personnel Research and Development Laboratory Report WTR
73-*, Occupational Analysis: Report of Analysis of Data From Field Test
Of Air Controlmen Rating, by M. D. Cullison, p. I-1, February 1973.

In the upper left corner, the stage number indicated a particular point in the clustering process. A job description can be obtained at this "stage" which lists the duties and tasks that are performed by the persons forming the group.

In the top row of the printout are shown those clusters having the greatest amount of homogenity. Top row clusters are begun using a set of limiting criteria specifying a minimum number of group members, a minimum homogenity between merging groups, and a minimum value for the average homogenity within the group. Dotted lines connect the top row clusters to others beneath them. At each point where a dotted line or lines intersect with a new cluster, a collapse of the matrix is represented. This process continues until all members of the sampled population have been joined into one cluster.

Examination of the tree structure, job descriptions, and background information from the print variable enables the job analyst to determine functional work areas and to define where significant work areas begin and end. Additionally, the reasons for the program's differentiation among apparently similar groups become discernible. (A specimen printout is contained in Appendix III.)

C. JOB DESCRIPTIONS

This is a group of printouts which define the nature of work performed by a specified group of job incumbents. Group formation is determined

by paygrade, cluster point in the time spent overlap matrix, possession of a NEC code, or other background data type listed in the print variable.

Special Jobdec is the name for a job description whose group membership is determined by the job incumbents' possession of a specified data type contained in the print variable.

Job descriptions may be organized with tasks listed in descending order of percentage of members performing, the average time spent by members performing the task, the percentage of time spent by all members in the group, or by listing the tasks according to their alphanumeric designations.

D. TITLE LIST

This printout is a list of the alpha-numeric titles assigned to all duties and tasks. It is used to provide the key for interpreting duty/task titles contained in specialized printouts such as Analysis of Secondary Factors (ASFACT) and the Group Summary. (A specimen printout is contained in Appendix III.)

E. ANALYSIS OF SECONDARY FACTORS

Contained in this printout is a listing of data organized by paygrade and by class of involvement in each task. The listing gives the total number of job incumbents responding by paygrade for each type involvement. Then for each paygrade, the mean task involvement is cited and the standard deviation around the mean. This presentation is used to decide what training should be given at different paygrades. It may also

imply when a person should become an instructor. (A specimen printout is contained in Appendix III.)

F. GROUP SUMMARY

This report provides a comparison of groups by individual task. Listed vertically along the left edge are the duty/task titles and on the top border the group identifications. Then in the rows and columns of the report, a summary of the amount of time spent performing each task is displayed. This figure is in terms of percent. It is possible to list 13 columns of such information. Each column of percents under a group identification represents the summary of the job description for that group. (A specimen printout is contained in Appendix III.)

A. OBJECTIVES

When this project was begun, it was intended to collect and evaluate data from all radiomen serving at the San Francisco Communications Station. After receipt of the computer generated job descriptions and background data, it became obvious that within the time allotted a comprehensive analysis was impossible. Accordingly, the scope of the project was narrowed to encompass only technical controllers. These personnel are specially differentiated by possession of the 2318 NEC.

Usable computer output from the analysis of the 2318 NEC holders comprised the print variable, a 2318 NEC job description, and the cluster diagram. Printouts for the analysis of secondary factors, job descriptions by paygrade and the group summary were done so as to include all radiomen surveyed. Due to the nature of their format and the fact that they included data gathered from all radiomen, these additional printouts proved of limited utility in the analysis of the 2318 NEC holders. If time and computer resources had permitted, these printouts could have been reordered providing powerful tools with which to augment the analysis of technical controllers.

Within the limits of the now restricted boundaries of an occupational analysis for technical controllers, it was intended to examine the background characteristics possessed by radiomen in this special group.

An examination of the tasks contained in the 2318 NEC special job description was also performed. The purpose of this was to identify the most important components of the technical controllers' work. The results of this examination were compared with the existing job description contained in the "Manual of Navy Enlisted Classifications."

Finally, the 2318 NEC special job description was compared with the instruction curricula presently used at the class 'C' school where technical controllers are trained.

B. EVALUATION OF BACKGROUND DATA DISPLAYED IN THE PRINT VARIABLE

1. <u>Comparison of the Perceived Value of NEC Training With Its</u> <u>Utilization</u>

The ordinate in the first graph shown in Appendix IV represents the percentage of technical controllers in the sample while the abscissa is marked according to paygrade. The trends shown in this graph indicate that technical controllers feel that they utilize their NEC training to a very high degree but with increases in paygrade the utility of such training decreases. The training utilization curve peaks at E-6, is slightly slower for E-5 and markedly reduced for E-7. The perceived utility of the NEC training curve shows a continuous and gentle decline from E-5 to E-7.

Examination of the computer printout giving job descriptions by paygrade for all radiomen confirms what the print variable discloses for technical controllers. That is, as job incumbents become more senior

they are less involved with purely technical tasks and more occupied with management functions. Skills which serve to support management tasks are not part of the technical controller 'C' school curriculum. Therefore, it is to be expected that as technical controllers advance in rate their NEC training applies to a smaller portion of their jobs. There exists an anomaly to this so far as E-6 technical controllers are concerned. They exhibit a higher level of perceived utilization of NEC training than do E-5's. This conflicts, however, with their feelings about the utility of technical training.

2. <u>Comparison of the Percent of Total Work Time Spent on</u> <u>Managerial Functions With the Total Number of Tasks</u>

The second graph in Appendix IV has an ordinate measured in terms of the percent of work time spent in task performance and total number of tasks performed. The abscissa is subdivided by paygrade. This graph reenforces the conclusions drawn from the first graph and is compiled on the basis of data contained in the job descriptions for different paygrades for all radiomen at the communications station. The curves for each of the three different managerial duties displayed in this graph show a steadily rising slope with each increase in paygrade. The total number of tasks performed rises slightly from E-5 to E-6 but falls sharply from E-6 to E-7.

In combination, the trends shown in graph number two imply a lessening of the perceived utility of technical training with increases in paygrade and an increasing requirement for the judgment used in management.

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The increase in total tasks performed by E-6's as compared to E-5's may in part explain why E-6 technical controllers feel they utilize their training more than E-5's do. That is, it is possible for E-6 technical controllers to utilize their NEC training more than E-5's but find it less effective. This is explained by the fact that they have more tasks upon which to use their training than do the E-5's but their involvement in the performance of these tasks has become more supervisory in nature.

3. <u>Comparision of Education Actually Held as Opposed to</u> Education Perceived Necessary

The third graph in Appendix IV shows that the number of technical controllers possessing a 12th grade education drops from E-5 to E-6 and then rises about halfway back to the E-5 level for E-7's. Conversely, the amount of education thought to be necessary for job performance is highest at the E-6 level and lower for both E-5's and E-7's. Average GCT/ARI test scores drawn from the basic battery of entry level classification examinations rise sharply from the E-5 to E-6 level and continue upward at a reduced rate for E-7's.

Despite the limited size of the sample involved, the trends indicated in this graph appear to show that a competitive process is at work in selecting chief petty officers. Both education and academic aptitude are strong determinants in this process. The drop in the level of education thought necessary for job performance from E-6 to E-7 is disturbing. Perhaps it indicates that secondary schools do not offer the

type of material which is meaningful to managerial type tasks. Or, it may mean that E-7's feel their work only requires the basic skills which can be taught in less than 12 years. An examination of the job description by paygrade for all radiomen would seem to favor the latter conclusion. Paygrades E-5 and E-6 become progressively more technical in terms of the time spent on complicated technical tasks. There is also a shift towards managerial responsibility as one advances from E-5 to E-6. Possibly, the E-6 begins to resemble the shop supervisor in industrial parlance. With the E-7, however, a significant change occurs. Training of subordinates and relatively longrange planning become primary responsibilities in terms of time spent. There is less time devoted to purely technical tasks. On balance, this general breakdown of task performance in terms of those tasks performed by each paygrade supports the concept that chief petty officers are more concerned with the usage of verbal skills to compile training plans, initiate correspondence and draft directives. It is also possible that the E-7 has just become more familiar with the nature of his work and thus more confident of his ability to perform it. His own confidence then may lessen the level of education he feels is necessary to do his job.

4. Comparison of On The Job and Formal Schools Training

The fourth graph in Appendix IV has an ordinate marked off in months and weeks for on the job training and formal schools attendance, respectively. The abscissa is labelled according to respondents' paygrades. All data points are averages.
Both on the job and formal school training requirements, as viewed by the job incumbents, increase markedly from E-5 to E-6. Formal school training perceived necessary declines from E-6 to E-7 slightly more than it rose from E-5 to E-6. On the job training requirements decline less significantly from E-6 to E-7.

As in the previous section, examination of the full range of tasks performed by all radiomen at the communications station discloses that the job of an E-6 is more demanding technically than that of an E-5. Chief radiomen, by contrast, appear less involved with technical work and more concerned with tasks requiring the use of verbal skills and judgment. Verbal skills are not taught in the technical controllers' 'C' school and it is doubtful if that course of instruction has "judgment" as one of its objectives. Thus, E-7's may attach less importance to on the job and formal schools training because they view their job as being assisted most by the full realm of their past experience.

5. Comparison of Reenlistment Intent With Various Factors

The ordinate of the fifth graph in Appendix IV is set off both in terms of percentiles from zero through 100 and in years from seven to 19. As in the other graphs, the abscissa is subdivided by paygrades from E-5 to E-7.

Reenlistment intent rose by more than 15 percent from the E-5 level of 40 percent to the E-6 level. Then, it declined by a similar amount to the E-7 paygrade. Considering that the average length of service for E-5's was 7.32 years, their reenlistment intent of 40 percent

is unacceptably low. This is emphasized by the fact that most of the men involved are already in their second enlistment. Similar circumstances exist with respect to E-6's whose average length of service is 11.02 years. Even though the intent to reenlist has risen to 57 percent this still seems low considering the fact that most men in this category are entering their fourth enlistment. And, at the completion of that enlistment they would have only four years remaining before they would be eligible for the half-pay retirement annuity.

Somewhat predictably, reenlistment intent declines among the E-7's. This is probably because they have an average length of service of 18.43 years and will be eligible for retirement within several years, if not already so.

E-5's show the strongest conviction that they will be able to use their NEC training in civilian life. This conviction is markedly lower for E-6's and E-7's. It may be a factor in dampening the reenlistment intent of both E-5's and E-6's. But, it is probably of less relative importance when considering E-7's. This is because they are presumably influenced far more by the halfpay retirement plan for which all military personnel become eligible at the completion of 20 years active service.

V. TASK ANALYSIS OF RADIOMEN

A. IMPLICATIONS OF THE HIERARCHICAL DIAGRAM

When columns one through three of the hierarchical diagram (see Appendix III) are arranged side-by-side to form a tree structure an interesting pattern emerges. The first column on the left contains the main trunk of the tree and a group of clusters or branches composed largely of lower rated personnel (E-3 to E-5.) The next page or second column holds three major branches whose members fall predominantly in paygrades E-5 to E-8. Nearly all of the chief petty officers and technical controllers are found here. The third and remaining column contains only two branches. One of these is a subsidiary of a larger branch in column two. It contains several chief petty officers and four technical controllers out of a total group membership of six radiomen. The other branch joins directly to the main trunk in column one and contains personnel of assorted rates. Also, its members possess a relatively low level of homogenity at an early stage in the clustering process.

Without examining the job descriptions computed according to the time similarity matrix, it is apparent that columns one and two are differentiated largely by paygrade. Also, the incidence of NEC's is much higher in column two than in column one. Inevitably, it must be concluded that the time similarity matrix has clustered job incumbents in a fashion that recognizes the fact that different paygrades do, for the most part, perform different jobs. This characteristic can be used to support

research into the paygrade structure existing within the Navy in general and the radioman rate in particular. In addition, the hierarchical diagram offers a pictorial guide to assist in the interpretation of background data and job descriptions computed by the time similarity matrix.

The diagram appears to be less helpful when used in analyzing other results, such as those from the analysis of secondary factors and job descriptions by paygrade.

The presence of most technical controllers in column two may indicate a tendency of the hierarchical diagram to cluster groups of job incumbents by physical work location. Certainly, the fact that nearly all technical controllers are assigned to the same work group within the San Francisco communications station organization tends to bear this out. Further evidence for such a conclusion is offered by the fact that in column one most of the personnel are lower rated and appear to perform tasks most closely identified with message processing functions. Thus, within limits, it is felt that a hierarchical diagram of the type presented in this study can be useful in analyzing the general structure of a communications station, or other, organization.

One perplexing difficulty emerges in the detailed interpretation of a hierarchical diagram. This is the tendency of job incumbents to group in what appears to be a somewhat arbitrary manner during the early stages of clustering. It may be that this condition occurs as a result of the task statements in the task inventory possessing a lack of specificity. On the other hand, it may indicate that the clustering of job incumbents

by similarity of time spent performing the same tasks does not always produce intuitively appealing differentiations among jobs.

Finally, it is possible that clusters in the time spent overlap matrix having a very high degree of homogenity may represent work that is more general in terms of tasks performed than is commonly supposed.

B. THE TECHNICAL CONTROLLER'S JOB DESCRIPTION

Highly specialized though this group of radiomen is, the job incumbents who responded to the task inventories expressed themselves as performing many more tasks than the writer had expected. This result can only be explained by presuming that the nature of a technical controller's work is far more varied than was supposed before this study was made.

It is possible, however, that the task inventory may have unfairly biased the data collected in the survey. The fact that this may have occurred is suggested by the premise under which the study was begun. That is, it was originally intended to examine the jobs of all radiomen at the communications station. In spite of this, however, the fact remains that job incumbents possessing the 2318 NEC and assigned to 2318 coded billets responded to 271 tasks out of a total of 573 in the task inventory. This means emphatically that the technical controllers perform nearly half the tasks performed by radiomen of whatever description.

If the specificity of technical tasks pertaining to holders of the 2313 NEC had been increased when the task inventory was written it would have

provided a more valuable instrument with which to gauge the effectiveness of technical controller training. As it is, however, one can generalize and say that instruction which applies directly to the maintenance of circuit quality is valuable to the work that technical controllers are called upon to perform. This instruction would include those tasks which are performed by at least 20 percent of all job incumbents according to Navy training policy. Examples of some of the technical functions that meet this criteria are: allocation of communications channels to meet user requirements, use of frequency prediction charts, equipment checks for operating efficiency, location in circuits of the cause of circuit outages, selection of antennae, operation of on-line cryptographic equipment, frequency measurement and analysis, and selection of alternate communications links.

The job description for technical controllers disclosed the possibility that women may be more than equally competitive with men in this specialty. None of the four women who responded in this study possessed a 2318 NEC. However, their average score in the clerical section of the basic test battery given to all enlistees is significantly higher than that for men who are currently technical controllers. Average test scores were 52.8 and 64 for men and women respectively. This factor may be important since 26 out of the 90 tasks which consume 80 percent of the average technical controller's time are clerical in nature.

The performance of women, limited though the sample is, on the mechanical aptitude section of the basic test battery is also superior to

that of men possessing 2318 NEC's at the San Francisco communications station. Average test scores were 50.6 and 59 for men and women, respectively.

It would appear in the Navy's interest to investigate whether test scores for the mechanical aptitude section of the basic test battery are typically higher for women than for men, as is the case with clerical aptitude scores. If such a situation does exist then recruitment of women to fill job specialties such as that of the technical controller would appear particularly desirable.

When referencing a job description for technical controllers, one finds that general radioman functions are performed by relatively few individuals. And they tend to consume a small proportion of the job incumbents' time. This reenforces the impression that clustering of tasks by the time similarity matrix provides realistic descriptions of the work which is performed by Navy job incumbents. This is because one would hope that if personnel are assigned to a work center using a primary NEC as the selection criteria they would perform work closely related to that NEC.

Another characteristic noted among technical controllers was that, as a group, a relatively large proportion of their time is spent communicating with subscribers via radioteletype and radiotelephone. These modes of communication are called orderwires. Usage of the radioteletype occupies 65.52 percent of all technical controllers for 4.49 and 4.30 percent of their time when receiving and transmitting, respectively.

Radiotelephony consumes much less time by comparison, but still occupies a large percentage of the technical controllers for a significant amount of time. For all technical controllers, the usage of orderwires requires an average of 7.00 percent of their total work time.

This information suggests that either there are many subscriber requests for service improvement or that the ability of technical controllers and subscribers to articulate the description of communications problems and their solutions is poor. If the former situation exists, then the overall quality of point to point, longrange naval communications requires significant upgrading. If, on the other hand, it is the ability of radiomen to communicate with one another effectively that is deficient, the Navy needs to alter its training programs and personnel selection practices.

In reality, the truth in this situation probably lies somewhere between the two extremes stated above. Research has shown in the past, however, that the communications ability of people suffers greatly when they are forced to exchange ideas via methods that preclude face to face contact. Voice communication even when persons cannot see one another is significantly more effective than voice contact when the participants cannot see one another. These observations have been measured both in terms of the mean time that it takes to solve a complex problem using various modes of communication and the mean number of messages that must be transmitted during such a process.

⁴⁰ Chapanis, Alphonse, "Prelude to 2001: Explorations In Human Communication, " American Psychologist, vol. 26, pp. 959-960, November 1971.

The general conclusion that must be drawn from the foregoing discussion is that naval training must seek to improve the verbal skills of enlisted personnel. It appears that the traditional public school process is not doing well enough in this regard to satisfy the demands made upon job incumbents as technical controllers.

VI. CONCLUSIONS

The worth of task analysis lies, at least in part, in its usefulness as a tool to infer the functional organization of job incumbents in a work situation. When combined with sophisticated computer programs such as contained in CODAP/370, the organizational implications of job incumbents' work can be expressed in pictorial, numerical and verbal terms. This provides a tool that can exert great leverage in developing organizational changes that improve the effectiveness of workers, reduce redundant effort, and enhance organizational performance.

Task analysis is effective in identifying elements or units of work which are critical to mission accomplishment in naval organizations. The identified critical work elements then are used to form the framework around which training courses can be built or modified.

Knowledge of tasks gained from task analysis provides a set of criteria which are the keystones of the personnel selection and placement process. If the nature of work is well defined, then it is possible to identify the human characteristics needed for effective job performance.

Collection and display of comprehensive background data, as is done by the CODAP/370 package, provides a data base from which to determine important personal characteristics of any given workforce. Such data collection, for example, forms the basis from which comparisons may be made between job incumbents' intent to reenlist, acquire additional training and education, or use their naval experience in the

civilian job market. Collection of background information also produces a tool with which to make forecasts concerning future personnel trends.

Optically scanned data collection documents and computer processing of data provide a relatively economical means with which to survey large numbers of job incumbents. Computer processing also enables personnel and organization managers to store, retrieve and manipulate much larger guantities of data than is possible using hand methods.

APPENDIX A - TASK INVENTORY

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	1.	Advise division officer of effectiveness of new developments and procedures
	2.	Advise COD on readiness prior to getting underway
	3.	Advise supervisory personnel of work progress on equipment
	4.	Allocate channels and circuits to meet user requirements
	5.	Assign communication tasks or details to personnel
	÷.	Assign duties and tasks to billets
1. 1.	7.	Assign instructors for on-the-job training (OJT) programs
	в.	Assign maintenance tasks to RM [®] s
	э.	Assign personnel to billets
	10.	Assign personnel to daily tasks
	11.	Assign personnel to receive on-the-job training (OJT)
	12.	Assign personnel to receive school/classroom training
4	13.	Assign personnel to watches
	14.	Assign publications to be maintained by RM's
•	15.	Assist in formulation of communication plans
-	15.	Assist in preparation of communication annaxes to operations plans
	17.	Assist in preparation of communication financial budgets
-	12.	Assist in preparing competitive exercises, trials, and inspections
	- 19,	Coordinate communications guard arrangements with shore station activity
• • • •	23.	Coordinate communications maintenance ;rograms with ships maintenance programs
	21.	Coordinate communications maintenance programs with shic's OPSKED
	22.	Coordinate repair and maintenance operations with supply and operations personnel
	23.	Coordinate training programs with ship's operating schedule (CP5kED)
	24.	Lesignate backup frequencies and equipment for emergency operations

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- 25. develop procedures for casualty analysis
- 26. Develop procedures for determining work priorities
- 27. Establish personnel performance standards and tests
- 28. Estimate requirements for time, materials, and labor
- 29. Maintein department/division organization and regulation manual
- 30. Maintain status board
- 31. Maintain Watch, Quarter, and Station Bill
- 32. Organize and plan work of personnel
- 33. Organize communications division, branch, or section
- 34. Organize drills for training
- 35. Organize duties to be performed aboard ship
- 36. Organize duties to be performed at shore station
- 37. Plan and organize security training program
- 38. Plan and organize shipboard maintenance and preservation programs (not 3-M)
- 39. Plan and organize Standard Navy 3-M System
- 40. Plan communications activities in compliance with official orders
- 41. Plan for tender/yard overhaul of communications equipment
- Plan installation, transfer or replacement of communications equipment
- 43. Plan physical layout for communications division, granch, or section

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- 44. Plan safety education programs
- 45. Plan training programs (informal, formal and OJT)
- 45. Plan training conferences, meetings, or seminars
- 47. Prepare and maintain Departmental Bills and Directives
- 43. Prepare and submit requests for training and educational accreditation
- 49. Prepare daily work schedules

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5Ĵ.	Prepare draft of security regulations
51.	Frepare monthly preventive maintenance schedules
52.	Precare operating instructions on communication functions
53.	Prepare quarterly planned maintenance schedules
54.	Prepare tender/yard overhaul requests for equipment
÷\$.	Prepare up-to-date personnel access list to communications areas
55.	Prepare weekly planned maintenance schedules
57.	Requisition training and educational manuals and materials
53.	Rotate radiomen in compunications billets
τ <u>ς</u> .	Prepare classified material destruction bills
÷2.	Schedule training (formal, informal, and OJT)
51.	Submit departmental work request list
62.	Update quarterly planned maintenance schedule
63.	Update weekly planned maintenance schedule
63. 54.	Update weekly planned maintenance schedule Participate in staff meetings
63. 64. 65.	Update weekly planned maintenance schedule Participate in staff meetings Prepare briefings
63. 54. 65. 66.	Update weekly planned maintenance schedule Participate in staff meetings Prepare briefings Flan leave schedule
63. 54. 65. 65. 57.	Update weekly planned maintenance schedule Participate in staff meetings Prepare briefings Flan leave schedule Coordinate communications procedures with Net Control Stations
63. 54. 65. 66. \$7. 55.	Update weekly planned maintenance schedule Participate in staff meetings Prepare briefings Plan leave schedule Coordinate communications procedures with Net Control Stations maintain emergency recall bill
63. 54. 65. 66. 27. 35. 29.	Update weekly planned maintenance schedule Participate in staff meetings Prepare briefings Plan leave schedule Coordinate communications procedures with Net Control Stations Maintain emergency recall bill Assist in maintaining cycle schedule
53. 54. 65. 65. 55. 55. 75.	Update weekly planned maintenance schedule Participate in staff meetings Prepare briefings Plan leave schedule Coordinate communications procedures with Net Control Stations maintain emergency recall bill Assist in maintaining cycle schedule Ineck administrative reports
63. 54. 65. 65. 55. 55. 55. 55. 72. 72. 72.	Update weekly planned maintenance schedule Participate in staff meetings Prepare briefings Plan leave schedule Coordinate communications procedures with Net Control Stations maintain emergency recall bill Assist in maintaining cycle schedule Ineck administrative reports Check Coordinated Shipboard Allowance List (COSAL) for parts
63. 54. 65. 66. 55. 55. 72. 72. 72.	Update weekly planned maintenance schedule Participate in staff meetings Prepare briefings Plan leave schedule Coordinate communications procedures with Net Control Stations Maintain emergency recall bill Assist in maintaining cycle schedule Ineck administrative reports Ineck Coordinated Shipboard Allowance List (COSAL) for parts Conduct casualty drills
63. 54. 65. 65. 55. 55. 72. 72. 71. 71.	Update weekly planned maintenance schedule Participate in staff meetings Prepare briefings Plan leave schedule Coordinate communications procedures with Net Control Stations maintain emergency recall bill Assist in maintaining cycle schedule Ineck administrative reports Check Coordinated Shipboard Allowance List (CDSAL) for parts Conduct casualty drills icroduct drill circuits (CW, TTY, RATT)

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75.	Coordinate casualty repairs
76.	Determine rates to be charged for class & messages
77.	Determine repairs or adjustments for equipment
78.	Direct control and operations of long-haul communications media and local circuits
79.	Direct correction of deficiencies noted by inspecting officers
80.	Direct elimination of safety hazards
81.	Direct patching of communications
82.	Direct preparation of correspondence
.83.	Direct records disposal
54.	Enforce shipboard electrical safety precautions
85.	Implement safety training programs
86.	Implement shipborad maintenance and preservation program
87.	Indoctrinate newly assigned personnel
88.	Initiate MDCS Documentation
89.	Instruct personnel in reporting casualties correctly
90.	Insure availability of spare parts
91.	Insure completion of tender/yard overhaul of equipment
92.	Insure monthly weighing of CO 2 extinguishers
93.	Insure proper posting of emergency, distress, scene of action and SAR frequencies
94.	Insure proper stowage of spare emergency antennas
Ģ5.	Insure proper use of control links and landlines
95.	Insure standby stations have necessary communication publications
97.	Interpret electrical schematics for subordinates
99.	Interpret policy, directives, and regulations for subordinates

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-	J9.	Inventory communications equipment
	100.	Inventory controlled equipage
	101.	Inventory expendible supplies
	102.	Inventory tools and parts at regular intervals
	103.	Issue corrections to publications
•	134.	Issue supplies
	105.	Issue tools
	106.	Meintain reliable communications through proper use of equipment
	107.	Perform continuous system analysis
	108.	Perform necessary corrective routing action
	109.	Prepare supply requisitions for officer's signature
	110.	Ragulate expenditure of departmental funds
	111.	Requisition equipment
	112.	Requisition parts
	113.	Requisition supplies
	114.	Restrict routing of class E messages
	115.	Review equipment training schedule • •
	115.	Review long-range shipboard maintenance program
	117.	Review procedures for controlling blast and thermal radiation damage
	112.	Review Standard Navy 3-M System aboard ship
-14	115.	Pevise operating techniques to improve fork efficiency
	120.	Pavise repair procedures
••	121.	Fevise work schedules to accommodate high priority jobs
	122.	Stow and secure supplies
	123.	Stor tools
	124,	Supervise casualty analysis of ecuipment
	125.	Supervise clerical support staff
	12÷.	Supervise communications security training program
	127.	Supervise communications training programs (formal, informal,

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	128.	Supervise handling of official and classified publications
	129.	Supervise implementation of operation orders
	130.	Supervise installation, transfer, or replacement of communications
-	131.	Supervise instructors
14	132.	Supervise inventory teams
	133.	Supervise long-range planned maintenance program
	134.	Supervise modifications to existing equipment
	135.	Supervise observation of safety precautions
	136.	Supervise operation of communication division, branch, or section
	137.	Supervise personnel in communication operation
	138.	Supervise personnel in communication procedure
	139.	Supervise personnel performing correctivemmaintenance
	140.	Supervise personnel performing preventive maintenance
	141.	Supervise personnel in use of Maintenance Requirement Cards
	142.	Supervise Planned Maintenance System (PMS)
	143.	Supervise preparation and maintenance of files, logs, records, and reports
	144.	Supervise preparation of equipment failure reports
	145.	Supervise preparation of shipyard/tender overhaul work requests
	146.	Supervise proper operations of cryptocenter *
	147.	Supervise radiomen at cruising watches
	148.	Supervise radiomen at general quarters stations
	149.	Supervise RM watches in port
	150.	Supervise safety training programs
	151.	Supervise secruity of communication spaces
	152.	Supervise Standard Navy 3-7 System

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14.92 153. Tabulate and display information on current conditions of system components 154. Update maintenance schedules 155. Give career counselling 156. Counsie personnel on personal affairs 157. Muster personnel for morning quarters 153. Perform messcook duties 159. Participate in colors detail 153. Check equipment for circuit outage 161. Check personnel on knowledge of emergency destruction till 162. Conduct administrative inspections 153. Conduct casualty analysis of electronic equipment 164. Conduct casualty control inspections 165. Conduct circuit and systems performance tests 165. Conduct inspection of men at quarters 167. Conduct inspections and resistance tests on antennas 168. Conduct operational readiness inspections. 169. Conduct system operational performance tests 170. Evaluate accuracy of reports and work scheduling 171. Evaluate adequacy of maintenance inspections 172. Evaluate casualty damage 173. Evaluate causes of operational failures 174. Evaluate defective and sorn equipment 175. Evaluate individual training progress 176. Evaluate inspection findings 177. Evaluate inspection procedures i'd. Evaluate operational efficiency - + ^E 179. Evaluate performance tests (Quals) for personnel 150. Evaluate personnel on knowledge of Watch, Quarter, and Station Eill . .

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- 18	81	Evaluate practical factors performance of subordinates
18	52.	Evaluate proposals end suggestions
15	33.	Evaluate repair orders
16	34.	Evaluate safety programs
18	35.	Evaluate safety training programs
19	36.	Evaluate survey reports
18	37.	Evaluaté test results
18	88.	Evaluate training programs (informal, formal, and DJT)
18	89.	Evaluate work area conditions
19	90.	Evaluate work request forms (DpNav 4700-20)
19	91	Examine battle lanterns weekly
19	92.	Inspect assigned firefighting equipment
· 19	93.	Inspect communications areas for potential safety hazards
.] 19	94.	Inspect communications equipment
19	95.	Inspect first aid kits
19	96.	Inspect logs and records pertinent to control center
^ 19	97.	Inspect replacement parts of radio equipment
19	98.	Inspect shipyard and tender overhaul work progress
19	99.	Reasure frequency of electronic circuits and compare with established values
20	00.	Perform periodic tests on electronic equipment
·. 23	31.	Perform periodic visual inspection of teletype equipment
23	32.	Perform resistance checks on electronic equipment
23	33.	Perform system diagnostic tests on digital subscriber terminal equipment
23	34.	Perfor# voltage checks on electronic equipment
ZI	05.	Review performance evaluation reports

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-----5 1 1 1 1 4 1 1 Parast -206. Summarize inspection findings 207. Test and evaluate newly installed communication equipment 208. Test cryptographic security devices 139. Jest circuits for continuity, short-circuits, and grounds 210. Test portable communications equipment 211. Test TSEC/HY-2 equipment 212. Test other communications equipment 213. Ensure serviceability of emergency power 214. Inspect meteorological facsimile equipment 215. Inspect telephone exchange equipment 215. Inspect landlines 217. Inspect patch panels 218. Perform power output checks on communications equipment 219. Perform waveform checks 220. Inspect ground/bonding straps 221. Inspect power cables 222. Inspect electrical insulation for discontinuities 223. Administer performance tests (Orals) 214. Administer tests 115. Administer trainin pprograms 226. Advise supervisors of training progress of superdinates 217. Arrange for classroom space for training programs 228. Assist in preparation of servicewide examinations for advancement in rating .29. Assist in preparing Navy Training Cources 1.1. Assist in preparing off-ship school training 231. Assist ration section instructor in administering training

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	232.	Attend training conferences, meetings or seminars
	233.	Conduct battle problems
	234.	Conduct general military training
	235.	Conduct group formal training sessions
	236.	Conduct group informal training sessions
	237.	Conduct leadership training sessions
	235.	Conduct on-the-job training
	239.	Conduct ship's operational requirements training
	243.	Conduct specialized shipboard training course for radiomen
	241.	Conduct training conferences, meetings or seminars
-	242.	Construct tests
	243.	Coordinate training between watch sections
•	244.	Counsel individuals on their training progress
	245.	Develop training course material
	245.	Establish cross training program
	247.	Instruct personnel in classified publications pråcedures
	248.	Instruct personnel in communication operation
	249.	Instruct personnel in communication procedure
-	250.	Instruct personnel in electrical safety precautions and safeguards
	181.	Instruct personnel in equipment handling procedures
	152.	Instruct personnel in preparation and maintenance of safety records, reports, files, and logs
••	.زم.	Instruct personnel in rescue and treatment of electrical accident victims
	154 .	instruct personnel in use of canuals, publications, etc.
	100.	Instruct personnel in watchstanding duties
	. 55.	Issue training and educational manuals and materials

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	257.	Maintain department or division training records
	258.	Maintain individual training records
	259.	Maintain training and educational manuals and materials
-	253.	Plan training program for communication division
	251.	Prepare course outlines
* G . 1	261.	Prepare lesson plans
	203.	Prepare training aids
	2641	Stepare training reports
•	2:5.	Prepare training schedules
,	<u>,</u>	Present training films
-t-	257	Procure training aids textbooks manuals and equipment
	244	Review propress of personal undersaid training
-	260.	Revise training materials
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	271	
	271.	
	~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~	Train and drill personnel at cruising watches
- - -	2(3.	frain and drill personnel at general quarters stations
1 1	_ 274.	Assist in preparation of communications movement reports
	275.	Assist in publication of ship's or shore station's newspaper
	15.	Assist Supply Officer in maintaining Coordinated Shipboard Allowance list (CCSAL)
	277.	Collect technical information, data, and publications
	C13.	Complete and file alternation record card (NavShios 530)
	279.	Comolete electronic equipment history card (NavShips 536)
	267.	Complete Maintenance Requirement Cards (BRC)
	23	Complete PMS feedback report (CpNav 4700-7)

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282. Complete repari record card (NavShips 529) 283. Complete record of field changes for electronic equipment form (NavShips 527) 284. Dispose of obsolete correspondence and messages 285. Dispose of obsolete files and records 285. Dispose of obsolete stock lists and catalogs 287. Disseminate technical information, data, and publications 258. Examine logs and records during watch 289. File correspondence and messages 290. File official publications and directives File or refile class A or class 8 messages with commercial communication company 291. 292. File technical manuals, stock lists, and catalogs 293. Insert corrections in official publications and directives Keep Equipment Identification Code (EIC) Manual up-to-date 294. Keep maintenance records for digital subscriber terminal 295. equipment 295. Keep Planned Maintenance System (PMS) Manual up-to-date 297. Maintain accurate communication center file 298. Maintain accurate cryptocenter Maintain instructions and materials concerning commercial 299. traffic handling 300. Maintain broadcast file 301. Faintain classified message logs and file 302. Maintain communications publications 303. Maintain complete file of commercial messages 304. Maintain equipment histories and records 305. Maintain file of training publications, regulations, and directives 306. Faintain general message file i. 

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	307.	Faintain group record of practical factors
	308.	Maintain individual drill record
	309.	Maintain individual qualification record at satch stations
	310.	Maintain library of publications or technicol manuals
-	311.	Maintain outage logs and reports
•	312.	Maintain publication custory logs
	313.	Maintain radiotelegraph log
	314.	Taintain radiotelephone log
	315.	Maintain radioteletype log
-	316.	Maintain Trecords receipt and expenditure for local purchases
: 1	317.	Maintain required inventories of publications and directives
	318.	Maintain safety publications, regulations, and directives
	319.	Faintain security publications, records, and regulations
· · · · · · · · · · · · · · · · · · ·	320.	Maintain supervisor's log
	321.	Maintain radio station file
	322.	Order official publications and directives.
	323.	Prepare cycle schedule (OpNav 4700-4)
-	324.	Prepare (draft) correspondence and reports
	325.	Prepare (draft) instructions or notices
~	326.	Prepare enlisted leave authorization requests (NavPers 597)
	327.	Prepare equipment histories and records
2	325.	Prepare Inspection reports
•.	329.	Prepare job orders and work requests
	330.	Prepare Maintenance Data Collection System (MDCS) forms (OpNav 4700-2 Series)
	331.	Propare message report forms

Prepare Naval Message blanks for incoming messages 332. 333. Prepare outage logs and reports 334. Prepare Performance Evaluation Reports on subordinates Prepare quarterly schedule of preventive maintenance (OpNav 4700-5) 335. 335. Prepare requests for survey of tools and equipment 337. Prepare required safety reports 336. Prepare reports on newly installed communications equipment 339. Prepare research and interpretive reports on communication material 342. Prepare technical reports dealing with assigned electronics equipment 341. Prepare weekly schedule of preventive maintenance (OpNav 4700-6) 342. Report minor changes in ship electronic installation on NavShips 4263 343. Route correspondence â 344. Submit corrected NavShips 4110 345. Submit NavSup 1250 to supply department 345. Type correspondence and reports 347. Type instructions and notices 348. Prepare work progress reports 349. Prepare leave schedule 350. Draft recommended changes to official publications 351. Prepare traffic summaries Adjust antenna length to suit given frequency 352. Adjust frequency to suit given antenna length 543. 3-4. Check teletype range and adjust to optimum setting Compare frequency standard against National Bureau of Standards Radio Station (WWV) and log results 565. 1.2 .

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	356.	Coordinate complete processing of communication signals
	357.	Determine point of signal deterioration and correct problem
	353.	Follow standard mode (teletype, etc) procedur es
	359.	Handle radio transmission by broadcast method
	350.	Handle radio transmission by intercept method
	351.	Handle radio transmission by receipt method
	3ó2.	Keep transmitters and receivers exactly on frequency
	3ó3.	Faintain circuit Quality
	364.	Maintain signal quality
	365.	Operate Automatic Digital Network (AUTODIN)
	367.	Participate in CW drill circuits
-	358.	Participate in radiotelephone drill circuits
	369.	Participate in radioteletyperiter drill circuits
	370.	Perform specialized communication duties like weather reporting
	371.	Prepare circuit quality
	-372.	Receive by telegraphy
	373.	Receive by teletypeariter • •
	374.	Receive facsimile broadcast
	375.	Receive on radictelephone circuits
	375.	Receive using AUTOCIN mode
	377.	Select antennas for transmitting or receiving
	378.	Select proper antenna matching equipment for receiving
	379.	Select radio frequency for maximum circuit efficiency
	°38∂.	Send and receive on CW circuit
	331.	Send facsimile broadcast
	18Z.	Set up radio receivers -
	383.	Set up radio transmitters

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	394.1	Stew crystals (from VHF/UHF transmitters) when not in use
	385.	Supervise setting up of transmitters and receivers
	385.	Trace messages
~	387.	Trace signals in audioamplifiers
-	388.	Trace signals in communication receivers
	389.	Transmit and receive through electronic jamming and other interference
	396.	Transmit by telegraphy
	391.	Transmit by teletypewriter
	392.	Transmit facsimile broadcast
	393.	Transmit on CW circuit
÷	394.	Transmit on radiotelephone circuits
	395.	Transmit using AUTODIN mode
£.,	396.	Tune amplifiers
i,	397.	Tune and adjust Tropo-scatter equipment
	398.	Tune radiofrequency oscillators
	399.	Tune radio receivers
	400.	Tune radio transmitters
	401.	Tune other communications equipment .
	401.	Fanitor distress frequencies/channels
	403.	Cperate a telephone exchange
	4040	Operate sound powered telephones
	435.	use frequency prediction chart
	406.	Splice message tapes
	407	Change paper rolls on teletype equipment
	408.	Switch communications equipment between microwave and landline
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- 429. Adjust pulsewidth of microwave channels
- 410. Synchronize microwave channels
- 412. Start up emergency power units
- 412. Monitor equipment during changeover between emergency and regular power.
- 413. Synchronize clocks
  - 414. Operate a duplicating machine
  - 415. Set up radio patch panels
  - 415. Make voice radio checks
  - 417. Select means of message transmission (AUTODIN, Fleet Broadcast, HICOM)
  - 418. Verify all caily traffic which has been transmitted/received
  - 419. Initiate channel checks

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- 420. Maintain circuit status boards
- 421. Operate micromave equipment
- -422. Operate tape reperforators
- 423. Assign serial number (SRS numbers) to commercial traffic
- 424. Check references on messages to insure security and accuracy
- 425. Construct service messages (SVC)
- 425. Insure international radio procedures are observed
- 427. Insure standard procedures for precedence in traffic handling are observed.
- 428. Perform duties of CPL(COMM TAC Publications Librarian)
- 429. Perform duties of fleet locator
- #30. Perform duties of service clerk

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- 431. Perform duties of traffic checker for communication station
- 452. Perform routine clerical duties of communication office

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433. Pick up basegrams while in port 434. Prepare domestic telegraph messages in commercial form 435. Prepare international telegraph messages in commercial form 436. Prepare messages in Naval form for transmission 437. Process incoming messages (CW, RATT, FAX etc) 433. Process outgoing messages 439. Processi service messages (SVC) 440. Review classification and precedence assigned to outgoing messages 441. Route traffic from and within own ship or station 442. Supervise handling of message traffic 443. Identify callers using call list 444. Faintain service message log 445. Process limited distribution messages 445. File message tapes 447. Destroy overage message tapes 443. Verify routing indicators 449. Perform message tracer action 450. Maintain voice radio traffic loo 451. Distribute message traffic 452. File message traffic 453. Log message traffic 454. Determine charges for commercial message traffic 455. Verify long distance commercial telephone charges 455. Assist RPS (Registered Publication Section) custodian 457. Authenticate on radiotelegraph circuits 458. Authenticate on radiotelephone circuits 459. Authenticate on radioteletypewriter circuits the second se

460.	Change safe combinations or locks
451.	Demonstrate antijamming procedures
4€2.	Destroy and dispose of classified material and equioment (Othar than RPS)
463.	Encryot and decrypt call-signs
454.	Instruct personnel in operation of call-sign cipher device
453.	Instruct personnel in safeguarding classified matter
465.	Insure enforcement of communication security requirements
457.	Maintain log of personnel visiting security areas of communication activity
403.	Maintain security of classified material
4 <u>ź</u> 9.	Maintain personnel access list to communication areas
470.	Report electronic jamming on radio receiving equipment
471.	Report security violations
472.	Serve as enlisted member of Crypto Board
473.	Serve as member of Registered Publications Correction Board
474.	Stow and safeguard classified materials
475.	Account for delivery of classified material using classified material control log
47ć.	Check identification of personnel picking up classified message traffic
477.	Assign routing for off-line encrypted messages
475.	Operate on-line crypto equipment
479.	Prepare messages for encryption
485.	Process incoming encrypted messages for local delivery
±81.	ese off-line crypto devices to encrypt or decrypt messages
452.	Prepare and package material for courier transfer
433.	Prepare classified material destruction reports
484	Escert visitors through classified communications spaces
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	485.	Compute length of antenna at given frequency
	455.	Demonstrate measures to restore damaged communications facilities
	457.	Drill personnel in emergency antenna rigging
	483.	Drill personnel on detecting and correcting casualties to equipment
	489.	Install communications equipment
	490.	Instruct-personnel in basic radio, electronic and electrical theory
	491.	Instruct personnel in emergency tuning, patching, and operating of transmitters and receivers
	492.	Interpret and work from wiring and circuit diagrams
	493.	Patch transmitters and receivers into remost units
	494.	Read and interpret circuit diagrams (schematic, overall block, and service block)
	495.	Remove communications equipment
	496.	Rig emergency radio receiving and transmitting antennas
	497.	Rig transmission lines
	498.	Set up antenna patch panel
	499.	Set up complex communication system involving multiplex terminal equipment and secure mode of transmission
	500.	Adjust capicitor
	501.	Calibrate cryptographic security devices
	502.	Calibrate TSEC/HY-2 equipment
	503.	Calibrate other communication equipment
	504.	Change tapa in perforator or reperforator (teletypewriters)
	505.	Change teletypewriter ribbons, oaper and tape
	SCŏ.	Change typewriter ribbons
	507.	Clean and maintain handtools
	50a.	Clean taletype#riters
•	509.	Clean typewriters
	510.	Clean other communications equipment
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	511.	Coordinate operational changes on teletype or telephone orderwire with distant satellite operators
	512.	Coordinate operational changes on circuits with prescribers
	513.	Lubricate teletypewriter equipment
	514.	Lubricate typewriters
•	515.	Perform preventive maintenance on air filters
	515.	Ferform preventive maintenance on antennas
	517.	Perform preventive maintenance on classified material destruction devices
	513.	Perform preventive maintenance on cryptographic security devices
	519.	Perform preventive maintenance on digital subscriber terminal equipment
	520.	Perform preventive maintenance on duplicating equipment
1	£21.	Perform preventive maintenance on electrical assemblies of teletype machines
	522.	Perform preventive maintenance on electronic semiautomatic off-line teletypewriter equipment
	523.	Perform preventive maintenance on emergency radio equipment
	524.	Perform preventive maintenance on mechanical assemblies of teletype machines
	525.	Perform preventive maintenance on microphones
	525.	Perform preventive maintenance on motors and generators
	527.	Perform preventive maintenance on NBST communication equipment
-	528.	Perform preventive maintenance on off-line cryptographic devices
	529.	Perform preventive maintenance on on-line cryptographic devices
	530.	Perform preventive maintenance on portable radio equipment
~ ~	°531.	Parform preventive maintenance on radio receivers
	532.	Perform preventiva maintenance of radio transmitters
	E:3.	Perform preventive maintenance on Satellite communication terminals
	534.	Ferform preventive maintenance on teletype equipment

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535	Perform preventive maintenance on Iroon-scatter equipment
-	Perform preventive maintenance on TEEC(uv 2 equipment
500.	perform preventive maintenance on 1522/47-2 equipment
537.	Perform preventive maintenance on other communication equipment
538.	Prepare Maintenance Requirement Cards (MRC)
539.	Remove and replace fuses
540.	Install replacement parts of radio equipment
541.	Solder semiconductors
542.	Tag switches during repair or overhaul of electronic epuipment
543.	Train personnel to perform preventive maintenance
544.	Repair typewriters
545.	Correct circuit outages
545.	Locate electrical and electronic failures in radio equipment
547.	Patch circuits
548.	Perform casualty analysis of cryptographic devices
549.	Perform casualty analysis of teletypewriter equipment
550.	Perform casualty analysis of TSEC/HY-2
551.	Perform casualty analysis of other communication equipment
552.	Perform corrective maintenance on air filters
553.	Perform corrective maintenance on antennas
554.	Perform corrective maintenance on classified material destruction devices
555.	Perform corrective maintenance on digital subscriber terminal equipment
55ć.	Perform corrective maintenance on duplicating equipment
557.	Perform corrective maintenance on electrical assemblies of teletype machines
558.	Perform corrective maintenance on electronic semiautomatic cff-line teletypewriter equipment
554.	Perform corrective maintenance on emergency radio equipment
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	550.	Ferform corrective maintenance on mechanical assemblies of telet pe machines
	561.	Perform corrective maintenance on microphones
	552.	Perform corrective maintenance on motors and generators
	553.	Perform corrective maintenance on NBST communication equipment
- *	554.	Perform corrective maintenance on off-line cryptographic devices
	565.	Perform corrective maintenance on on-line cryptographic devices
	565.	Perform corrective maintenance on portable radio equipment
	567.	Perform corrective maintenance on radio receivers
	558.	Perform corrective maintenance on radio transmitters
-	569.	Perform corrective maintenance on Satellite communication terminals
	570.	Perform corrective maintenance on teletype equipment
÷ .	571.	Perform corrective maintenance on Tropo-scatter equipment
	572.	Perform corrective maintenance on TSEC/HY-2 equipment
	573.	Perform corrective maintenance on other communication equipment
	574.	Repair printed circuits
	575.	Repair radio headsets
	57ć.	Train personnel to perform corrective maintenance
	577.	Train personnel to perform minor repair of communication equipment
	578.	Train personnel to troubleshoot electronic communication equipment

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579. Troubleshoot electronic communication equipment



## APPENDIX B - SPECIMEN RESPONSE BOOKLET


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#### APPENDIX C - GRAPHS

#### COMPARISON OF THE PERCEIVED VALUE OF NEC TRAINING WITH ITS UTILIZATION



PERCENT

UTILIZATION OF NEC TRAINING

UTILITY OF NEC TRAINING

#### COMPARISON OF THE PERCENT OF TOTAL WORK TIME SPENT ON MANAGERIAL FUNCTIONS WITH THE TOTAL NUMBER OF TASKS



TASKS-PERCENT

DIRECTING AND IMPLEMENTING

PLANNING AND ORGANIZING

EVALUATING AND INSPECTING

TOTAL NUMBER OF TASKS PERFORMED

## COMPARISON OF EDUCATION ACTUALLY HELD AS OPPOSED TO EDUCATION PERCEIVED NECESSARY



PERCENT HAVING ]2th GRADE EDUCATION

PERCENT THINKING ]2th GRADE EDUCATION REQUIRED TO PERFORM THEIR JOBS

AVERAGE GCT/ARI TEST SCORE

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### COMPARISON OF ON THE JOB AND FORMAL SCHOOLS TRAINING



AVERAGE ON THE JOB TRAINING IN MONTHS

AVERAGE FORMAL SCHOOLS TRAINING IN WEEKS

#### COMPARISON OF REENLISTMENT INTENT WITH VARIOUS FACTORS



PERCENT-YEARS

PERCENT INTENDING TO REENLIST

AVERAGE NUMBER OF YEARS OF SERVICE

PERCENT INTENDING TO USE NEC TRAINING IN CIVILIAN LIFE

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PERCENT WHO FEEL NEC TRAINING UTILIZED IN THEIR WORK

## COMPUTER OUTPUT

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ABSTRACT								

This report summarizes occupational analysis conducted in the United States, placing particular emphasis on the efforts of the military services. It presents an explanation of current task analysis procedure and computer programs used by the U. S. Navy in its occupational research. And, it describes how such methodology was used to conduct a task analysis of U. S. Navy enlisted radiomen. The results of that study are presented. It is concluded that further task analysis of U. S. Navy enlisted radiomen is desirable to improve organizational efficiency and the effectiveness of training.

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